

Public Document Pack

Executive Decision Records

Please find set out below a number of Executive Decisions taken at the HAMPSHIRE COUNTY COUNCIL Executive Member for Economy, Transport and Environment Decision Day held at the Castle, Winchester on Tuesday, 16th July, 2019

1. **BASINGSTOKE TRANSPORT STRATEGY**
2. **COMMUTED SUMS POLICY GUIDANCE**
3. **ETE CAPITAL PROGRAMME 2018-19 END OF YEAR & QUARTER 1 2019-20**
4. **TRANSPORT FOR THE SOUTH EAST - HAMPSHIRE COUNTY COUNCIL RESPONSE TO FORMAL CONSULTATION ON THE DRAFT PROPOSAL TO GOVERNMENT**
5. **PROJECT APPRAISAL: BRADFORDS ROUNDABOUT AIR QUALITY SCHEME FARNBOROUGH**
6. **GUIDANCE FOR RESIDENTS FOR ON-STREET ELECTRIC VEHICLE CHARGING IN HAMPSHIRE**
7. **USE OF NON-PRESCRIBED SIGNS ON PUBLIC HIGHWAYS**
8. **APPOINTMENTS TO OUTSIDE BODIES**

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Item 1

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	16 July 2019
Title:	Basingstoke Transport Strategy
Report From:	Director of Economy, Transport and Environment

Contact name: Hannah Roper

Tel: 01962 832239

Email: hannah.roper@hants.gov.uk

1. The decision:

- 1.1. That the Executive Member for Economy, Transport and Environment notes the findings of the recent consultation, outlined in the supporting report, and formally approves the Basingstoke Transport Strategy.
- 1.2. That the Executive Member for Economy, Transport and Environment authorises work on the next stage of scheme planning and development works, subject to securing financial resources to carry out such work, including a contribution from Basingstoke and Deane Borough Council.
- 1.3. That the Executive Member for Economy, Transport and Environment approves the interim policy position as a basis for highways development control.

2. Reason for the decision:

- 2.1. On 13 March 2018, the Executive Member for Environment and Transport agreed to develop a new Basingstoke Transport strategy framework and authorised officers to undertake local engagement based on the principle approach outlined in the report. Since then, the County Council, in partnership with Basingstoke and Deane Borough Council and with support of the EM3 LEP, has developed a robust evidence base and transport analysis and undertaken extensive local consultation and engagement on the emerging plan.
- 2.2. Having undertaken this work and taken into account the results of technical exercises to inform the evidence base (transport modelling) and consultation feedback, this report seeks to agree the Basingstoke Transport Strategy. It also makes clear what resources will be required to begin developing and delivering the proposals within it.

3. Other options considered and rejected:

3.1. To not approve or proceed with the development of a Transport Strategy for Basingstoke. This option was rejected as a Transport Strategy is required to address the current and future transport challenges facing Basingstoke.

4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker:

4.2. Conflicts of interest declared by other Executive Members consulted:

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

16 July 2019

**Executive Member for Economy, Transport and
Environment
Councillor Rob Humby**

Item 2

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	16 July 2019
Title:	Commuted Sums Policy Guidance
Report From:	Director of Economy, Transport and Environment

Contact name: Stuart Giddings

Tel: 01962 813088

Email: stuart.giddings@hants.gov.uk

1. The decision:

- 1.1. That the Executive Member for Economy, Transport and Environment approves the proposed Commuted Sums Policy Guidance and Calculator, as appended to the supporting report, and authorises engagement with stakeholders as the next stage in their development.
- 1.2. That, in the absence of relevant objections that cannot be reasonably overcome arising from stakeholder engagement, authority is delegated to the Director of Economy, Transport and Environment to finalise and implement the Commuted Sum Policy Guidance and Calculator.
- 1.3. That authority is delegated to the Director of Economy, Transport and Environment to make future minor amendments and additions to the Commuted Sums Policy Guidance and Calculator in consultation with the Executive Member for Economy, Transport and Environment as appropriate.
- 1.4. That authority is delegated to the Director of Economy, Transport and Environment, in consultation with the Director of Corporate Resources and Executive Member for Economy, Transport and Environment, to review the commuted sum discount rate at least once every five years and amend if required to ensure arrangements are reflective of interest rates and construction costs.
- 1.5. That the Executive Member for Economy, Transport and Environment approves the revisions to the Highway Maintenance and Management Plan Policy HW6 – New Infrastructure, attached to the supporting report as Appendix 1.

2. Reasons for the decision:

- 2.1. In recent years the pressure on all local government funding has increased substantially. Highway authorities are under extreme pressure to maintain the condition of the highway network and to achieve the service standards that users have been accustomed to.
- 2.2. The adoption of transport infrastructure assets by Hampshire County Council from new developments result in the County Council, as the Highway Authority,

incurring increased maintenance and replacement costs for those assets in perpetuity.

- 2.3. To ensure that Hampshire County Council receives fair and adequate levels of support from development, consultants (Atkins Global) were commissioned to review current processes and assist the development of Hampshire County Council's application of commuted sums (CS). The principles behind the proposal are to ensure full cost recovery and ensure the maintenance of all adopted roads.
- 2.4. Hampshire County Council's current commuted sum policy document was approved by the Executive Member in 2007. This precedes the County Surveyors Society (CSS) Commuted Sums Guidance (2009) and therefore does not necessarily reflect current national guidance.
- 2.5. The comprehensive review identified several areas for improvement and these have been incorporated into the new Commuted Sums Policy Guidance. The proposed new approach reflects national best practice and delivers numerous benefits by:
 - providing up to date detailed guidance in one document and a tool to calculate the financial commitment for an applicant;
 - providing a transparent process with a robust audit trail on which commuted sum decisions are made;
 - ensuring additional costs of maintaining enhanced materials and layouts are adequately provided for in the long term using asset management lifecycle principles;
 - reducing the highway maintenance burden by promoting resilient material specifications and promoting highway layouts which provide for the needs of highway users; and
 - promoting sensible solutions which will minimise whole life costs for the Highway Authority and help to limit non-essential highway infrastructure.
- 2.6. Early stage informal discussions with planning authorities in Hampshire were initiated during the first phases of developing the CS Policy Guidance and this helped shape the draft document. However, it's proposed that further engagement with planning authorities and developers is undertaken to ensure that all viewpoints are considered and reflected in the CS Policy Guidance and Calculator where appropriate.

3. Other options considered and rejected:

- 3.1. Hampshire County Council's existing commuted sum policy precedes current national guidance. It was deemed necessary to update the County Council's approach to ensure it reflects national best practice. The option to retain the existing commuted sum policy was therefore rejected.

4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker:
- 4.2. Conflicts of interest declared by other Executive Members consulted:

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

16 July 2019

Executive Member for Economy, Transport and
Environment
Councillor Rob Humby

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Item 3

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	16 July 2019
Title:	ETE Capital Programme 2018/19 End of Year & Quarter 1 2019/20
Report From:	Director of Economy, Transport and Environment

Contact name: Amanda Beable

Tel: 01962 667940

Email: amanda.beable@hants.gov.uk

1. The decision:

- 1.1. That the Executive Member for Economy, Transport and Environment notes the performance made in the Economy, Transport and Environment capital programme in 2018/19 and progress made to date in the 2019/20 capital programme.
- 1.2. That the Executive Member for Economy, Transport and Environment approves the adjustment of the 2019/20 Structural Maintenance programme to £52.814 million.
- 1.3. That the Executive Member for Economy, Transport and Environment approves the proposed approach to underwrite, from the strategic feasibility and investment fund agreed by Cabinet in February 2018, the capital costs arising from developing schemes for inclusion in the Tranche 2 Strategic Outline Business Case bid for Transforming Cities Funding (TCF).
- 1.4. That the Executive Member for Economy, Transport and Environment approves the £0.495 million increase to the Stubbington Bypass scheme to £34.495 million.
- 1.5. That the Executive Member for Economy, Transport and Environment approves the addition of the Bramley Lane/Sherfield Road Junction scheme into the 2020/21 ETE capital programme at a value of £0.31 million.

2. Reasons for the decision:

- 2.1. Budget adjustments due both to 2018/19 carry forwards and adjustments to pothole and incentive grants from forecast, result in the Structural Maintenance 2019/20 Programme increasing to £52.814 million.
- 2.2. The 2018/19 ETE capital programme outcome position is now known and progress has been made in the 2019/20 ETE capital programme.

- 2.3. Work needs to progress on the development of the two Transforming Cities Fund bids.
- 2.4. A revised estimate has been produced for the Stubbington Bypass scheme, reflecting the costs incurred from a change to the timeline.
- 2.5. The Bramley Lane/Sherfield Road Junction scheme has progressed to the position that it now needs to enter the capital programme.

3. Other options considered and rejected:

- 3.1. To not provide authority to amend the Capital Programme. This option was rejected on the basis that it would obstruct the timely and efficient delivery of capital projects.

4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker: none
- 4.2. Conflicts of interest declared by other Executive Members consulted: none

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by: -----	Date: 16 July 2019
Executive Member for Economy, Transport and Environment Councillor Rob Humby	

Item 4

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	16 July 2019
Title:	Transport for the South East – Hampshire County Council Response to Formal Consultation on the Draft Proposal to Government
Report From:	Director of Economy, Transport and Environment

Contact name: Keith Willcox

Tel: 01962 846997

Email: keith.willcox@hants.gov.uk

1. The decision:

- 1.1. That the Executive Member for Economy, Transport and Environment notes the content of the draft proposal to establish a sub-national transport body for the South East to be known as Transport for the South East (TfSE), as set out in the supporting report (paragraphs 22-30).
- 1.2. That the Executive Member for Economy, Transport, and Environment agrees the principles set out in the supporting report (paragraphs 31-40) to form the basis of the County Council's response to the consultation on the draft proposal.
- 1.3. That authority is delegated to the Director of Economy, Transport, and Environment to finalise the detailed consultation response based on the approved principles in consultation with the Executive Member for Economy, Transport, and Environment.

2. Reasons for the decision:

- 2.1. The proposed sub-national transport body is a unique opportunity to draw powers and funding down from government for the benefit of local and sub-national transport priorities in the South East region. As a major Highway Authority within this region, Hampshire County Council is well placed to influence, contribute to, and benefit from the initiative. Accordingly, the County Council has engaged extensively in the development process and discussions to date.
- 2.2. However, the current consultation on the Draft Proposal to Government is a formal opportunity for the County Council to register its specific ideas and aspirations for the proposed sub-national transport body.

3. Other options considered and rejected:

- 3.1 To make no submission in response to the consultation. This option was rejected on the basis that the consultation results are likely at some stage to inform a final Proposal to Government for the proposed sub-national transport body to be fully constituted with an agreed suite of powers.
- 3.2 The Proposal to Government is a key step in a process which, if successful, will shape the new body and the management of Transport issues in the South East for years to come. Although the draft proposal includes consideration of the process to make future amendments to the body's functions and constitution, the initial phase of set up will be pivotal in establishing the terms of any future negotiation, and is likely to be the best opportunity at which to seek true devolution of powers from central government to regional.
- 3.3 Once the new body has achieved statutory status, it will exist as a legal entity with the potential to evolve and develop its own relationships both with Government and with other organisations in the wider sub-national context. Constituent authorities will therefore need to agree during this current, critical phase on what provisions they think appropriate to guide this future evolution. Hampshire County Council's consultation response will be a key input to that ongoing process.

4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker:
- 4.2. Conflicts of interest declared by other Executive Members consulted:

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by: -----	Date: 16 July 2019
Executive Member for Economy, Transport and Environment Councillor Rob Humby	

Item 5

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	16 July 2019
Title:	Project Appraisal: Bradfords Roundabout Air Quality Scheme, Farnborough
Report From:	Director of Economy, Transport and Environment

Contact name: Jakub Styszynski

Tel: 01962 845396

Email: jakub.styszynski@hants.gov.uk

1. The decision:

- 1.1 That the Executive Member for Economy, Transport and Environment approve the Project Appraisal for Bradford's Roundabout in Farnborough, as outlined in the supporting report.
- 1.2 That approval be given to procure, spend and enter into necessary contractual arrangements, in consultation with the Head of Legal Services, to implement the proposed improvements to Bradford's Roundabout in Farnborough as set out in the supporting report, at an estimated cost of £438,665 to be funded from the Joint Air Quality Unit (JAQU) Grant as part of the Early Measures Fund bid.
- 1.3 That authority to make the arrangements to implement the scheme, including minor variations to the design or contract, be delegated to the Director of Economy, Transport and Environment.

2. Reasons for the decision:

- 2.1 To improve air quality adjacent to A331 Blackwater Valley Relief Road and address local congestion issues.
- 2.2 The A331 is predicted by DEFRA's Pollution Climate Mapping model (PCM) as likely to be exceeding legal NO₂ limits beyond 2021. Therefore, it is listed in the national plan for tackling roadside emissions of NO₂ and the County Council, Surrey County Council and the local Environmental Health authorities of Rushmoor, Surrey Heath & Guildford have been served a Ministerial Direction to plan and deliver compliance 'in the shortest possible time'. The funding for this measure is from the Joint Air Quality Unit's Early Measures Fund and is targeted at delivering additional abatement to the primary solution identified in the local air quality plan.

- 2.3 Bradford's Roundabout is immediately to the east of the northbound A331 off-slip at Frimley, providing a link between the A331 and the A325 as well as access to Farnborough and the Farnborough Gate retail park.
- 2.4 The section of the A331 immediately south of this location is predicted to have some of the highest and most persistent NO₂ exceedances, with the PCM model predicting NO₂ levels to be at the legal limit in 2023.
- 2.5 As there were also congestion issues identified at this location and future local development of the area, the scheme was included in the Farnborough Growth Package.

3. Other options considered and rejected:

- 3.1 There were no other options considered or rejected for this scheme as this scheme is funded by the JAQU Grant and is also supported by the Secretary of State for Transport.

4. Conflicts of interest:

- 4.1 Conflicts of interest declared by the decision-maker: none
- 4.2 Conflicts of interest declared by other Executive Members consulted: none

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by: -----	Date: 16 July 2019
Executive Member for Economy, Transport and Environment Councillor Rob Humby	

Item 6

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	16 July 2019
Title:	Guidance for Residents for On-Street Electric Vehicle Charging in Hampshire
Report From:	Director of Economy, Transport and Environment

Contact name: Adrian Gray

Tel: 01962 846892

Email: adrian.gray@hants.gov.uk

1. The decision:

- 1.1. That the Executive Member for Economy, Transport and Environment approve the proposed approach to supporting on-street electric vehicle charging in Hampshire, as set out in the report and the attached guidance.
- 1.2. That the Executive Member for Economy, Transport and Environment authorises the Director of Economy, Transport and Environment to make appropriate minor amendments to the guidance as may be required from time to time.

2. Reason for the decision:

- 2.1. The County Council has received requests from residents without off-street parking to run an electric cable from their properties across a public footway to charge their vehicles. Running a cable from a property provides the most convenient charging solution and allows residents to benefit from the lowest electricity tariff available to them in the same way as residents with off-street parking. Facilitating convenient and low cost charging is likely to make purchasing electric and plug-in hybrid vehicles more attractive and help encourage their early adoption, helping reduce the public health consequences of vehicle pollutants. It is also likely to respond to increasing public demand as owning electric and plug-in hybrid vehicles becomes cheaper than petrol and diesel vehicles over time. Further, guidance for cables across a footway has been provided by other local authorities and it is appropriate that the County Council considers making similar provision for Hampshire residents.

3. Other options considered and rejected:

- 3.1. It would be possible to make a policy decision to prevent residents from running an electric cable from their property across a public footway on the basis that any cable could be an obstruction and present a hazard. This is rejected as such a blanket policy would not reflect readily available means to mitigate the hazard and residents' preference for charging vehicles at home.

Such a blanket policy would discourage members of the public from purchasing electric and plug-in hybrid vehicles because of the inconvenience and additional cost of remote charging and would be contrary to the County Council's desire to support the switch to ultra-low emission vehicles to tackle poor air quality.

- 3.2. It would be possible to make a policy decision to license residents running an electric cable from their property across a public footway, requiring residents to comply with a number of standard provisions to safeguard the public from the hazard presented by a cable, and to pay an administration fee to cover the authority's cost in assessing licence applications. This is rejected as meeting standard provisions and the cost of applying for a licence could similarly discourage members of the public from purchasing electric and plug-in hybrid vehicles. Appropriate guidance in lieu of standard licence provisions would provide safeguards at a lower cost to residents.
- 3.3. It would be possible to offer residents applying to run an electric cable across a public footway an on-street electric vehicle charge point instead. This is rejected as it would be cost prohibitive for residents if offered on a full cost recovery basis. Restrictions on government grant funding currently available to local authorities to support installing on-street charge points means costs would not necessarily be met and is in any event limited. Such a programme would over time also add a significant asset management burden to an already severely limited highways maintenance budget. Further, there may be technical electricity supply limitations on providing multiple on-street charge points that mean requests could not be met, in which case the public would again be discouraged from purchasing electric and plug-in hybrid vehicles.

4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker:
4.2. Conflicts of interest declared by other Executive Members consulted:

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

16 July 2019

**Executive Member for Economy, Transport and Environment
Councillor Rob Humby**

Item 7

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	16 July 2019
Title:	Use of Non-Prescribed Signs on Public Highways
Report From:	Director of Economy, Transport and Environment

Contact name: Adrian Gray

Tel: 01962 846892

Email: adrian.gray@hants.gov.uk

1. The decision:

- 1.1. That the Executive Member for Economy, Transport and Environment notes the recent guidance from the Secretary of State for Transport, regarding the use of non-prescribed traffic signs on local authority roads, and authorises the Director of Economy, Transport and Environment to arrange removal of reported non-prescribed traffic signs in order to comply with legislation and safeguard the authority from litigation, and to avoid compromising enforcement which would be detrimental to road safety.

2. Reasons for the decision:

- 2.1. The Department for Transport prescribes the lawful use of signs in the Traffic Sign Regulations and General Directions, and in various volumes of the Traffic Signs Manual. Signs which do not comply with the prescribed use are often erected on the public highway by third parties without the County Council's permission, and a decision is needed to authorise the removal of such non-prescribed traffic signs.
- 2.2. The County Council regularly receives requests from members of the public, parish councils, and residents' groups to erect signs that cannot be implemented because the request lies outside of the legislation. An example is the provision of 30mph speed limit repeater signs on street lit roads. For the reasons given by the Secretary of State, it is important that signs are used strictly in compliance with the legislation.
- 2.3. In his letter, the Secretary of State reminds local authorities of the need to comply with the legislation.

3. Other options considered and rejected:

- 3.1. Erecting signs on public roads outside of the prescribed uses requires specific authorisation by the Department for Transport. It would be possible to seek specific authorisation by the Department for Transport for non-prescribed

traffic signs. This is rejected as such authorisation is rarely given as the legislation is intended to provide a nationally consistent signing regime and legally enforceable regulation.

3.2. It would be possible to leave reported non-prescribed traffic signs in place without seeking specific authorisation by the Department for Transport. This is rejected as it would expose the County Council to litigation, for example if an obstruction is the cause of an accident or an injury in a collision. In addition, in some cases non-compliant signage or road markings can render some highway restrictions, including speeds limits, to be unenforceable.

4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker:

4.2. Conflicts of interest declared by other Executive Members consulted:

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

16 July 2019

**Executive Member for Economy, Transport and
Environment
Councillor Rob Humby**

Item 8

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Executive Member for Economy, Transport and Environment
Date of Decision:	16 July 2019
Decision Title:	Appointments to Statutory Joint Committees and Outside Bodies
Report From:	Director of Transformation and Governance - Corporate Services

Contact name: Katy Sherwood

Tel: 01962 847347

Email: katy.sherwood@hants.gov.uk

1. The Decision:

a) That the Executive Member for Economy, Transport and Environment be requested to make appointments to the Statutory Joint Committees and Outside Bodies as detailed below. The term of office to expire in May 2021.

OUTSIDE BODIES AND OTHER ORGANISATIONS

(To be replaced)

	<u>Name of Body</u>	<u>Description</u>	<u>Previous representatives</u>	<u>Appoint ment(s) until May 2021</u>
1.	Southampton International Airport Consultative Committee 2	To act as the consultative body in relation to the Airport for the purposes of Section and of the Civil Aviation Act 1968, between the airport management, users, local authorities and local organisations and the county.	Humby , Oppenheimer	Mellor
2.	Southern Regional Flood and Coastal Committee (SRFCC) 2 (+ deputy)	The Regional Flood and Coastal Committee (RFCC) is a committee established by the Environment Agency under the Flood and Water Management Act 2010 that brings together members appointed by Lead Local Flood Authorities (LLFAs) and independent members with relevant experience.	Humby , Bolton (Heron)	Warwick
3.	Thames Regional Flood and Coastal Committee	The Regional Flood and Coastal Committee (RFCC) is a committee established by the Environment	Humby (Heron)	Warwick

	1 (+ deputy)	Agency under the Flood and Water Management Act 2010 that brings together members appointed by Lead Local Flood Authorities (LLFAs) and independent members.		
4.	Wessex Regional Flood and Coastal Committee 1 (+ deputy)	The Regional Flood and Coastal Committee (RFCC) is a committee established by the Environment Agency under the Flood and Water Management Act 2010 that brings together members appointed by Lead Local Flood Authorities (LLFAs) and independent members.	Bolton (Heron)	Warwick

2. Reason for the decision:

2.1. To maintain County Council representation on committees and bodies within the community.

3. Other options considered and rejected:

3.1. Not to make appointments, which would cease County Council representation.

4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted:

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Executive Member for Economy, Transport and Environment
Councillor Rob Humby

Date: 16 July 2019